

Message Text

CONFIDENTIAL

PAGE 01 USUN N 05733 01 OF 02 212257Z

67

ACTION IO-14

INFO OCT-01 ARA-16 ISO-00 CIAE-00 DODE-00 PM-07 H-03

INR-10 L-03 NSAE-00 NSC-10 PA-04 RSC-01 PRS-01 SPC-03

SS-20 USIA-15 AF-10 EA-11 EUR-25 NEA-10 DRC-01 /165 W

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R 212216Z DEC 73

FM USMISSION USUN NY

TO SECSTATE WASHDC 2166

INFO AMEMBASSY BRASILIA

AMEMBASSY BUENOS AIRES

AMEMBASSY MEXICO CITY

AMEMBASSY PANAMA

AMEMBASSY SANTIAGO

C O N F I D E N T I A L SECTION 1 OF 2 USUN 5733

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E.O. 11652: GDS

TAGS: UNGA, PFOR, LA

SUBJ: LATIN AMERICA AT THE 28TH UNGA

REF: A) USUN 5528 B) USUN 5554

SUMMARY: WHILE LAS WITH FEW EXCEPTIONS DID NOT PLAY LEADING
ROLE AT THIS UNGA SESSION, THEY PROVIDED US WITH VALUABLE SUPPORT
ON SUCH ISSUES AS CAMBODIAN REPRESENTATION, KHMER CREDENTIALS
AND KOREA. MAJORITY OF LAS CONTINUED TO SYMPATHIZE WITH US
POSITION ON MAJOR ISSUES, ALTHOUGH CUBA MAINTAINED ATTACK
ON US POSITIONS ACROSS THE BOARD AND GUYANA'S VOTING
RECORD THIS SEASON PLACED IT SOLIDLY IN NON-ALIGNED CAMP. MEXICO
PLAYED KEY ROLE ON MANY DISARMAMENT ISSUES AND PROTECTION OF
DIPLOMATS CONVENTION. PANAMA CONSCIOUSLY DOWNPLAYED CANAL
ISSUE. END SUMMARY.

1. LA DELEGATIONS, WITH FEW EXCEPTIONS (MEXICO, BRAZIL),
DID NOT PLAY PROMINENT ROLES ON ISSUES OF MAJOR IMPORTANCE

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PAGE 02 USUN N 05733 01 OF 02 212257Z

AT RECENTLY CONCLUDED 28TH SESSION OF UNGA. HOWEVER, LA VOTES

(CAMBODIAN REPRESENTATION, KHMER CREDENTIALS) AND CO-SPONSORSHIP OF KEY RESOLUTIONS (KOREA) ONCE AGAIN PROVED OF ENORMOUS HELP IN ACHIEVING OUTCOME SATISFACTORY TO US INTERESTS. CLOSE (50-52) PLENARY VOTE DEC. 7 ON NON-ALIGNED EFFORT TO DEPRIVE LON NOL GOVERNMENT OF KHMER SEAT DRAMATICALLY DEMONSTRATED SIGNIFICANCE TO US OF LA SUPPORT. 19 OUT OF 24 LA'S VOTED WITH US, THEREBY SUPPLYING KHMER WITH MORE VOTES THAN ANY OTHER REGIONAL GROUP. WITHOUT THIS SOLID LA BACKING, WE WOULD HAVE LOST ISSUE OF VITAL IMPORTANCE. (AS REPORTED REF A, MOST LA'S JUBILANT AT DEFEAT OF MOVE TO UNSEAT KHMER BECAUSE OF RESENTMENT, STEADILY GROWING DURING PAST 2-3 YRS, OVER STEAM-ROLLER TACTICS OF AFRO-ARAB RADICAL NON-ALIGNED.) IN ADDITION, LARGEST SINGLE GROUP OF CO-SPONSORS (11) OF FRIENDLY KOREA RES CAME FROM LA. CONVERSELY, "NON-ALIGNED" POSITIONS ARE MUCH LESS APPEALING TO LAS THAN TO AFRICANS OR ASIANS. APART FROM CUBA AND GUYANA, NO OTHER LA CERTAIN TO VOTE IN FAVOR OF RES STAMPED WITH NON-ALIGNED SEAL OF APPROVAL, AL-5#97&#-4&3,58,-, JAMAICA, TRINIDAD/TOBAGO AND PERU (ALL OF WHOM ATTENDED ALGIERS NON-ALIGNED CONF AS FULL MEMBERS) FIND IT INCREASINGLY MORE DIFFICULT AFTER ALGIERS TO VOTE AGAINST NON-ALIGNED RESES.

2. WITH DOWNFALL OF ALLENDE, CHILE'S VOTE ON CRUCIAL ISSUES THIS SESSION SIMILAR TO THAT OF MAJORITY OF LA'S EVEN THOUGH CHILEANS CONTINUED TO GIVE CONSIDERABLE LIP SERVICE TO "NON-ALIGNED" DOCTRINE, PARTICULARLY ON AFRICAN ISSUES. EXCEPT TO DEFEND NEW GOVT. FROM ATTACKS BY CUBANS AND OTHERS, HOWEVER CHILEAN DELEGATION (DECEMATED BY STAFF CHANGES FOLLOWING COUP) PLAYED LITTLE ROLE THIS SESSION. THIS PARTICULARLY NOTICEABLE IN ECOSOC AND SECOND COMMITTEE AS RESULT DISAPPEARANCE FROM SCENE OF AMB. SANTA CRUZ, LONG TIME CATALYZER OF RADICAL ECONOMIC INITIATIVES (E.G. MULTINATIONALS PERMANENT SOVEREIGNTY OVER RESOURCES).

3. DIFFERENCES BETWEEN TWO DISTINCT GENERATIONS OF LA DIPLOMATS WERE CLEARLY DRAMATIZED AT THIS SESSION. UNGA PRESIDENT BENITES (ECUADOR), LONG-WINDED, EMOTIONAL, WITH FEW LINES OF COMMUNICATION TO NON-LAS, APPEARED TO REPRESENT OLDER GENERATION. LEGAL COMMITTEE CHAIRMAN GONZALEZ-GALVEZ (MEXICO), SCRUPULOUSLY FAIR IN HIS RULINGS, A MASTER BEHIND-THE-SCENES NEGOTIATOR, FLUENT IN BOTH ENGLISH AND FRENCH, AND (PERHAPS MOST IMPORTANT OF ALL) CONFIDENTIAL

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PAGE 03 USUN N 05733 01 OF 02 212257Z

ABLE TO ESTABLISH GOOD RAPPORT WITH BOTH WESTERNERS AND THE "THIRD WORLD", LEFT STRONG IMPRESSION ON US AND OTHER DELEGATIONS THAT HE REPRESENTS NEWER BREED OF LA DIPLOMATS.

4. MEXICO PERHAPS MOST ACTIVE LA DELEGATION ON MAJOR ISSUES. AS USUAL, MEXICAN PERM REP GARCIA-ROBLES EXERTED STRONG INFLUENCE ON DISARMAMENT DEBATE AND SUBSEQUENT RESES. UNLIKE LAST YEAR, HOWEVER, HE CONSULTED CLOSELY WITH US DELEGATION ON WORLD DIS-

ARMAMENT CONF ISSUE AND HE MADE VERY CONSTRUCTIVE CONTRIBUTION TO PREPARATION OF RES ESTABLISHING NEW WDC AD HOC COMMITTEE WHICH WE AND THE OTHER FOUR NUCLEAR POWERS ALL WERE ABLE TO SUPPORT. WHILE GARCIA-ROBLES WAS UNWILLING TO MODIFY MEXICAN DRAFT RES ON SOVIET-INITIATED REDUCTION OF MILITARY BUDGETS (ROB) ITEM SUFFICIENTLY TO PERMIT US TO SUPPORT IT, HIS RES AND HIS SPEECHES ON THIS SUBJECT REFLECTED A REASONABLE APPROACH LACKING IN THE SOVIET RES. AS RESULT OF KISSINGER-RABASA CONVERSATION HERE, MEXICANS TACITLY AGREED THAT THEIR MAJOR INITIATIVE, THIS SESSION, CHARTER OF ECONOMIC RIGHTS & DUTIES, WOULD NOT NECESSARILY BE LEGALLY BINDING DOCUMENT. MEXICANS PARTICULARLY GRATIFIED BY SECRETARY'S FAVORABLY MENTIONING CHARTER IN HIS GENERAL DEBATE SPEECH AND BY OUR VOTE IN FAVOR OF RES EXTENDING LIFE OF CHARTER'S WORKING GROUP.

5. WE MUCH APPRECIATED BRAZILIAN INITIATIVE IN 5TH COMMITTEE IN ASSURING PASSAGE OF KEY RES PROVIDING UNEF FUNDING. DIFFICULT PERSONALITY OF BRAZILIAN PERM REP FRAZAO, BRAZIL'S STRONGLY ANTI-COMMUNIST POSTURE AND ITS SOMEWHAT EQUIVOCAL POSITION ON SOUTHERN AFRICAN ISSUES INVOLVING PORTUGAL, HOWEVER, TENDED TO LIMIT OVERALL INFLUENCE HERE OF WHAT IN OUR EYES IS FIRST CLASS MISSION.

NOTE BY OC/T: NOT PASSED.

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PAGE 01 USUN N 05733 02 OF 02 212305Z

67

ACTION IO-14

INFO OCT-01 ARA-16 ISO-00 AF-10 EA-11 EUR-25 NEA-10 RSC-01

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C O N F I D E N T I A L SECTION 2 OF 2 USUN 5733

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6. CUBAN DELEGATION, PARTICULARLY PERM REP ALARCON, CONTINUED ITS COLD WAR STYLE DIATRIBES AGAINST US, FOCUSING PRIMARILY ON PUERTO RICAN ISSUE, BUT OPPOSING US POSITION ON VIRTUALLY EVERY MAJOR ISSUE BEFORE UN (MIDDLE EAST, KOREA, KHMER, HUMAN RIGHTS) ETC. CUBA'S CHARGE THAT PUERTO RICO IS A US "COLONY" RECEIVED NO PUBLIC SUPPORT FROM OTHER LAS BUT, POSSIBLY AS RESULT OF ALGIERS CONF (WHERE PUERTO RICAN SOCIALIST PARTY GAINED OBSERVER STATUS AS "NATIONAL LIBERATION MOVEMENT"), SOME RADICAL AFRICANS SUCH AS ALGERIA, GUINEA AND LIBYA ECHOED ALARCON'S ALLEGATIONS. CUBA RESERVED MOST OF ITS FIRE THIS SESSION, HOWEVER, FOR NEW CHILEAN MILITARY REGIME.

7. AT THIS SESSION PANAMANIAN (I.E. PERM REP BOYD) CONSCIOUSLY DOWNPLAYED CANAL ISSUE IN DRAMATIC CONTRAST TO THEIR ACTIVE LOBBYING ON BEHALF OF SECURITY COUNCIL MEETING IN PANAMA WHICH CHARACTERIZED THEIR PERFORMANCE AT 27TH UNGA. EVEN PANAMANIAN SPEECH ON RACIAL DISCRIMINATION TO 3RD COMITE, TRADITIONALLY VEHICLE FOR ATTACK ON US EMPLOYMENT AND OTHER POLICIES IN CANAL ZONE, NOTICEABLY Milder THIS YEAR.

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PAGE 02 USUN N 05733 02 OF 02 212305Z

8. ARGENTINE INITIATIVES AND VOTING PATTERNS AT THIS SESSION CLEARLY REFLECTED NEW PERONIST FOREIGN POLICY BUT ARGENTINIAN DELEGATES CONTINUED TO AVOID STRIDENT RHETORIC OF RADICAL AFRICANS, PROBABLY BECAUSE OF MODERATING INFLUENCE OF PERM REP ORTIZ DE ROZAS. ARGENTINA, FOR FIRST TIME IN FIVE YEARS, ACTIVELY SOUGHT 4TH COMITE RES SUPPORTING ITS POSITION ON FALKLAND ISLANDS, AND OBTAINED FROM 2ND (ECONOMIC) COMITE RES FAVORABLE TO ITS POSITION IN WATER RESOURCES DISPUTE WITH BRAZIL (ALBEIT WITH SUPPORT ONLY OF MINORITY OF LA'S).

9. AS REPORTED REF B, 4TH (DECOLONIZATION) COMITE CHAIRMAN DIAZ GONZALEZ (VENEZUELA) DISPLAYED ATTITUDES ON PUERTO RICO DISTINCTLY AT VARIANCE WITH OFFICIAL VENEZUELAN VIEW THAT UN SHOULD NOT INVOLVE ITSELF AGAIN IN ISSUE. SHOULD DIAZ GONZALEZ CONTINUE AS VENEZUELAN REP ON UN SPECIAL COMITE OF 24 NEXT YEAR, WE CAN EXPECT HIM TO ATTEMPT TO CHANGE VENEZUELAN POSITION.

10. VOTES AND ATTITUDES OF MANY LA DELS ON KEY UN ISSUES CLEARLY REFLECT STATE OF THEIR BILATERAL RELATIONS WITH US. CONSIDERABLE SUPPORT US RECEIVED THIS SESSION FROM LA'S AND EXCELLENT RELATIONS ENJOYED WITH DELS SUCH AS ECUADOR, MEXICO AND PANAMA (DELS THAT AT LAST SESSION SOMEWHAT RELUCTANT TO BACK US SUPPORTED RESES) STEM IN GREAT PART FROM NEW ATMOSPHERE OF DIALOGUE

WITH LA ESTABLISHED BY SEC KISSINGER AT OCT. 5TH LA FONMIN'S
LUNCHEON, AND THROUGH BILATERALS WITH A FEW KEY LA FONMINS IN NY.
POSITIONS OF MOST LA DELEGATIONS AT NEXT UNGA SESSION
WILL UNDOUBTEDLY CONTINUE TO BE SHAPED TO A CONSIDERABLE
DEGREE BY US POLICIES TOWARDS THEM AND BY THEIR REACTIONS TO
THESE POLICIES.
SCHAUFEE

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